Systematic Surveillance of Illicitly Manufactured Fentanyl Cases Initiated by Law Enforcement

Steven P. Kurtz, PhD and Mance E. Buttram, PhD

Nova Southeastern University Center for Applied Research on Substance Use and Health Disparities

College on Problems of Drug Dependence Annual Meeting Montreal June 17-22, 2017

Acknowledgements

Nova Southeastern University's Center for Applied Research on Substance Use and Health Disparities (ARSH) operates the Drug Diversion Program with support from Denver Health and Hospital Authority, a political subdivision of the State of Colorado.

There are no conflicts of interest to report.

Illicitly manufactured fentanyl (IMF)

- Acetyl fentanyl, U-47700, carfentanil, etc. analogues
- 50 to 1000s of times more potent than morphine
- Standard tests do not distinguish from pharmaceutical fentanyl
- Legal status depends on the analogue
- Police avoidance of contact and local testing
- Counterfeit Rx drugs as well as powder

Timeline

- 1981 first fentanyl analogue Schedule 1
- Fentanyl-laced heroin / fentanyl powder:

2012 British Columbia

April 2013 Maine

Counterfeit Rx medications:

May 2013 Montreal

- Sept 2013 Louisiana, Rhode Island
- 2013-??? Escalating overdose deaths
- June 2016 Carfentanil seized: China->Calgary
- July 2016 Carfentanil ODs in Ohio

Timeline (continued)

Public health actions:

Expansion of US Rx opioid controls 2010 -CCENDU warns Rx and IMF June 2013 Dec 2014 Alberta IMF warning March 2015 **US DEA IMF warning** May 2015 US DEA: acetyl fentanyl Sched 1 China controls fentanyl analogues Oct 2015 Oct 2015 CDC warning / clinical guidelines **April 2016** US DEA counterfeit pill warning CDC opioid Rx guidelines **US DEA carfentanil warning** Sept 2016 March 2017 China controls carfentanil

Hypothesis

Systematic data collection from a national sample of law enforcement agencies on new cases of illicitly manufacture fentanyl will provide timely information about the scope and geographic concentration of the IMF problem.

Data Sources

Law enforcement and public health news reports were researched to compile the history of IMF distribution in Canada.

Data for the U.S. were compiled from the Drug Diversion Program of the RADARS[®] surveillance system from 1/1/2013 through 3/31/2017.

2012: New IMF Canadian Trafficking



Canada IMF Market

- High volume Chinese trade through Vancouver
- No searches of parcels under 30 grams in weight without cause
- Distant from Mexico heroin sources

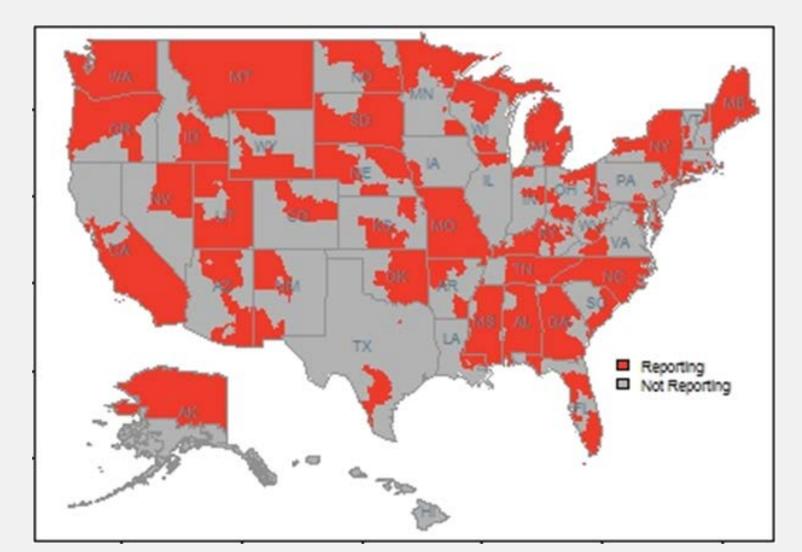
Drug Diversion Program

- Number of new cases of pharmaceutical diversion investigated by law enforcement units or reported to state regulatory boards
- 250 reporters from 49 states

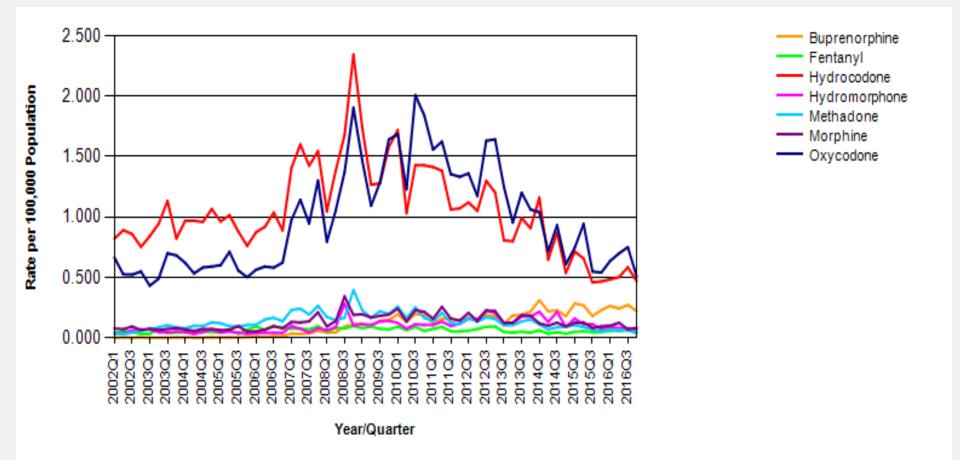
IMF:

- Open-ended responses to a question about new drug trends
- 2Q2016 added to the survey as a target

3-Digit ZIP Codes Reporting to Drug Diversion for 2016

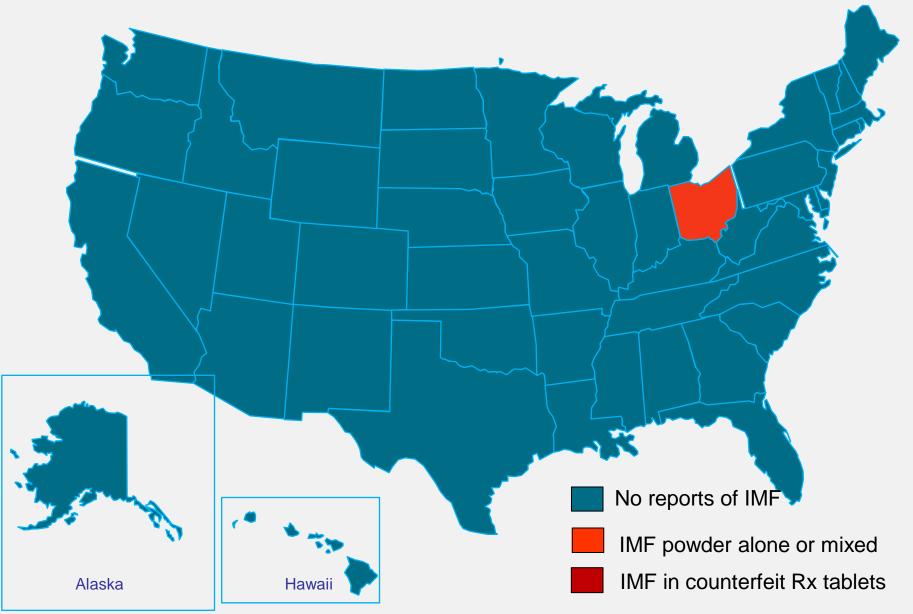


2002-2015 Diversion Rates (per 100,000 pop) No change in Rx fentanyl diversion

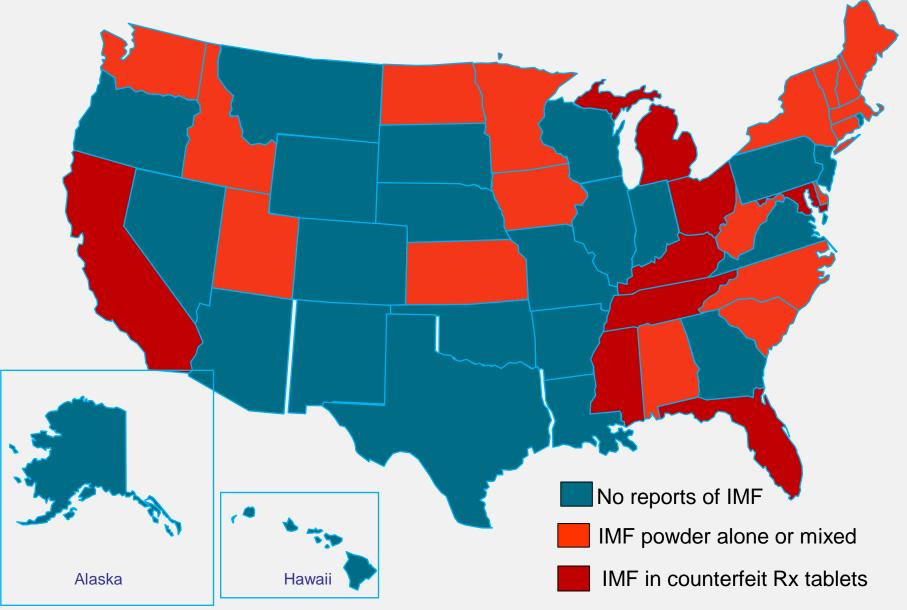


3Q2014 – 1Q2016 Reports of IMF in the write-in section of the DD survey

3Q 2014

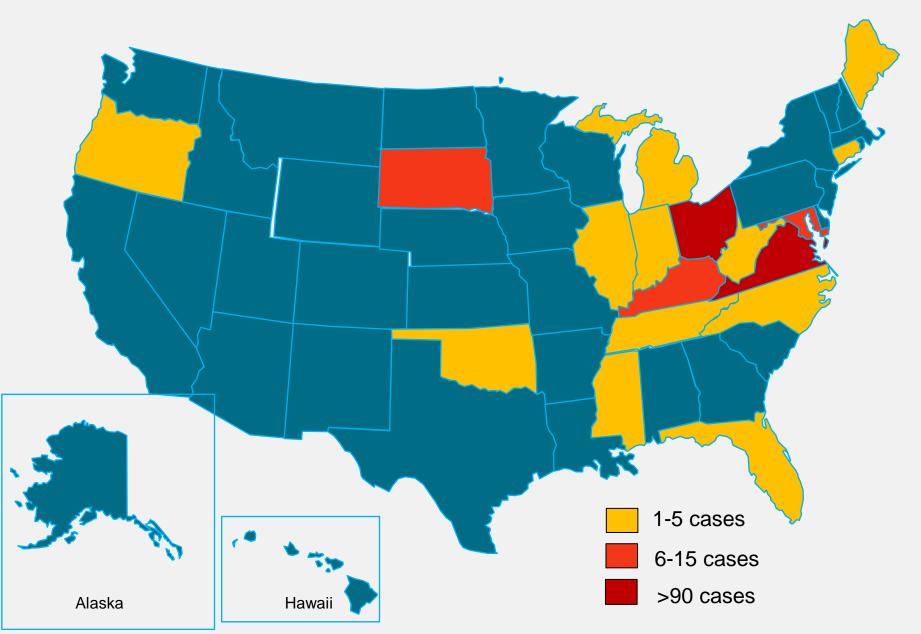


1Q 2016 (cumulative)

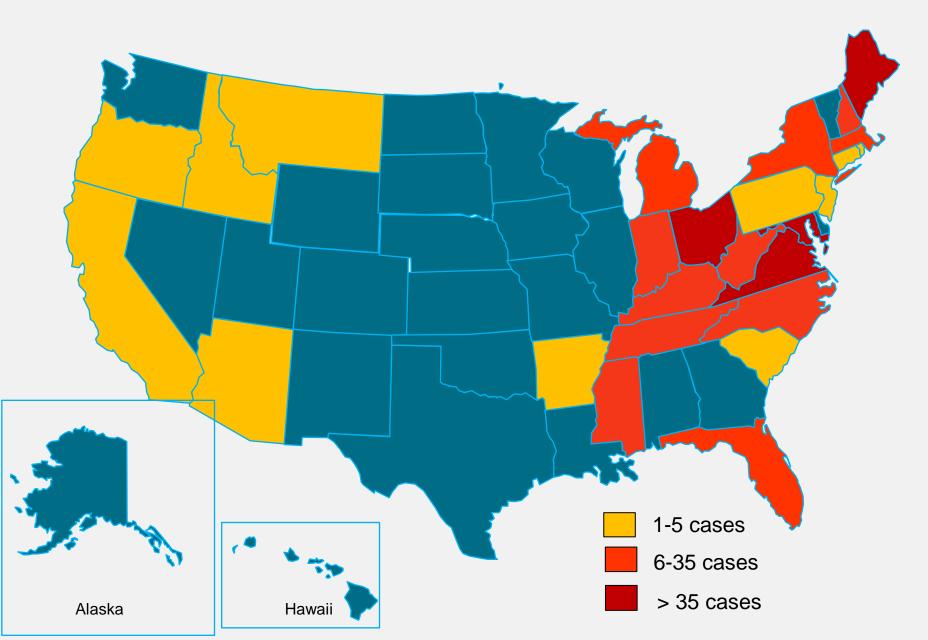


2Q1016 – 1Q2017 IMF Target Drug Survey Responses

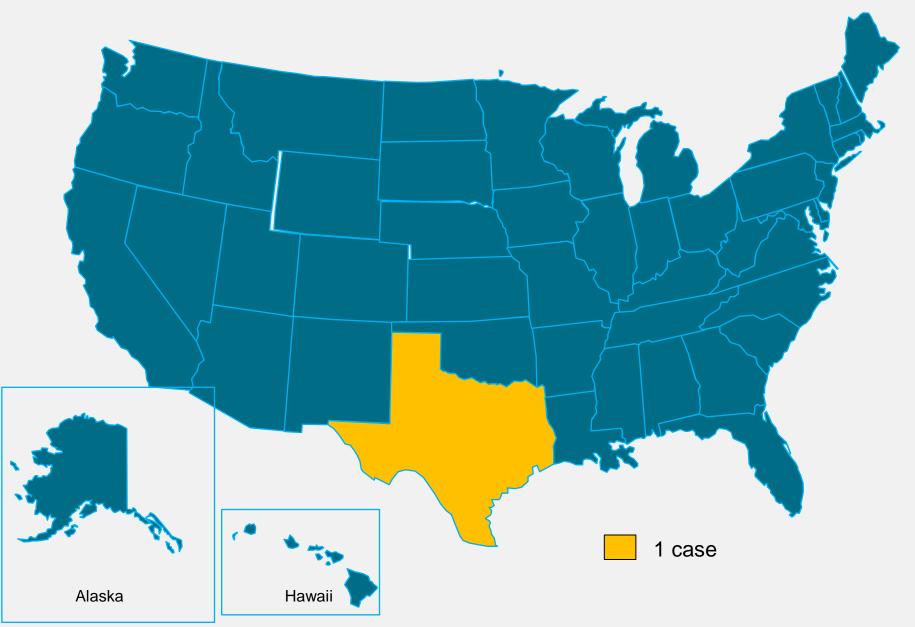
IMF in counterfeit Rx tablets



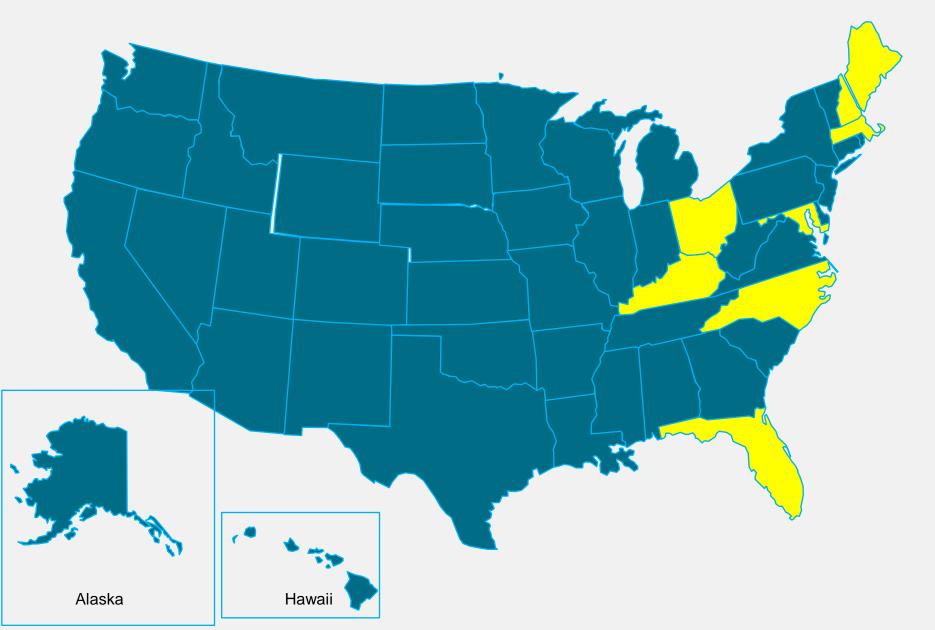
IMF powder alone or mixed







CDC High Burden States AUG 2016



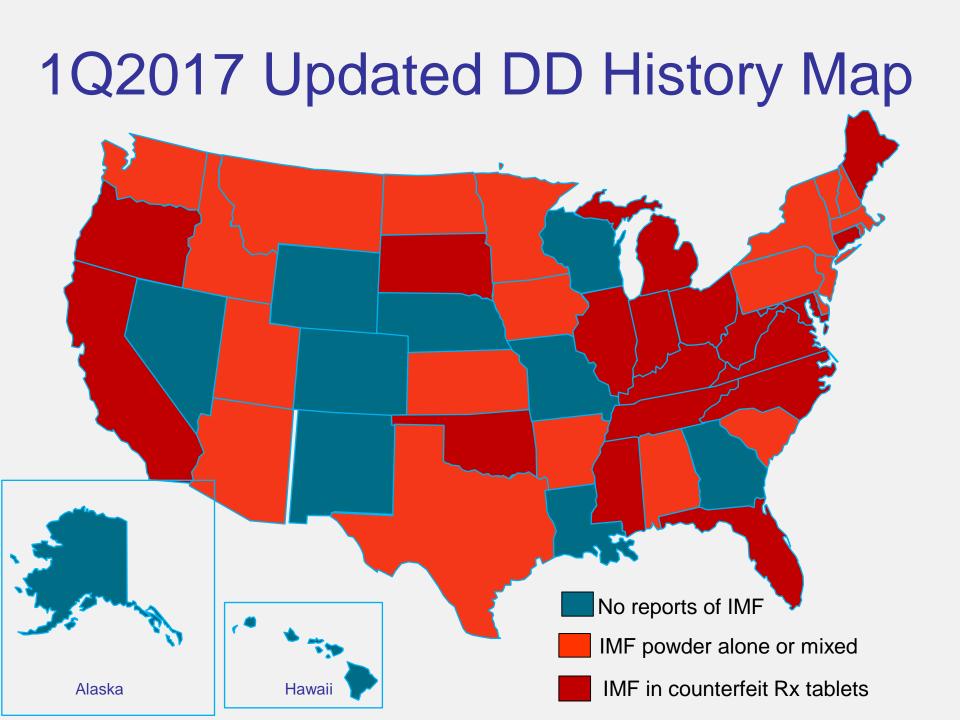
Reporter comments

"In the last quarter of 2015, we seized over 1 pound of fentanyl destined for South Florida. It is present in our area and is becoming a greater problem all the time." – *Reporter in TN*

"The most recent trend in heroin sales that it is being laced with fentanyl and the street nickname for it is "China White. I have also heard of a **fentanyl inhalant/spray** that people have been abusing. But have not arrested anyone for it yet." - *Reporter in MD*

Reporter comments

"We have also seen an influx of people producing and manufacturing their own pills with presses at their homes and businesses. **Most of the heroin and fentanyl are being formed and sold as oxycodone but lab results are indicating otherwise.** There are some older molds for oxycodone 30mg pills out there and maybe this is why the dealers are disguising heroin as oxycodone? More to come." - *Reporter in FL*



Discussion

- Canada and US have different but complementary drug trafficking routes
- Illicit drug trade adapts to Rx opioid misuse trends and control measures

Most worrisome:

- high potency illicit fentanyl analogues are easily camouflaged and transported
- mass produced counterfeit Rx products

Discussion

- The Drug Diversion Program detected the first signal of IMF in Ohio in the 3Q 2014.
- By 1Q 2017, IMF reports had been received from 30 states, primarily along the east and west coasts and the Canadian border
- The systematic collection of these surveillance data in the U.S. signaled the entry of IMF into the US approximately six months before public health notices.

IMF trafficking policy issues

- Ongoing systematic surveillance is needed, including counterfeit Rx products
- Drug Diversion Program adds value:
 - Systematic quarterly data collection
 - Large sample of drug diversion investigators
 - Identification of product form
 - Timely reporting, early warning system
 - Includes qualitative data to describe the problem
- International cooperation needed for control
- Improvements in laboratory testing accuracy and timeliness are needed